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PROCEEDINGS
(May 1, 2020)

JUDGE MELLOY: This is Judge Melloy. I understand from the operator that we have 34 participants, so I think we probably have just about everyone. Let me start by asking, do we have the court reporter online? Are you there?

COURT REPORTER: I am.
JUDGE MELLOY: Okay. Very good. For the party's information, I wasn't sure if we needed the transcript from the last hearing in late March, but I did end up asking the court reporter to prepare a transcript. I just received it today, so it will be available to the parties if they want -- well, I guess immediately.

Let's get started. Again, this is Judge Melloy. This is in United States Supreme Court Original No. 141, State of Texas vs. State of New Mexico and State of Colorado, United States as Intervenor. Let's start with appearances. I'll start with the State of Texas.

Mr. Somach, are you there?
MR. SOMACH: Yes, Your Honor. This is Stuart Somach. Also on the phone is Theresa Barfield, Francis Goldsberry, Sarah Klahn, Robert

Hoffman and Priscilla Hubenak from the Texas Attorney General's office. I think that's the totality of who we have on the phone.

JUDGE MELLOY: And Priscilla Hubenak did you say from the Attorney General's office? MR. SOMACH: Yes. Priscilla Hubenak. JUDGE MELLOY: Okay. Very good. All right. And then for New Mexico who do we have? MR. RAEL: Good morning, Your Honor. This is Marcus Rael on behalf of the State of New Mexico. With me today are Cholla Khoury from the Office of the Attorney General, Lisa Thompson, Michael Kopp, State Engineer John D'Antonio, General Counsel to the State Engineer's Office Greg Ridgley, General Counsel to the Interstate Stream Commission Arianne Singer, Shelly Dalrymple, Rolf Schmidt-Petersen.

Your Honor, I'd like to take a second and introduce the new members of the State of New Mexico's litigation team to Your Honor. They are Luis Robles, Jeff Wechsler and John Draper. Mr. Robles and Mr. Wechsler are going to be taking over litigating this case on behalf of the State of New Mexico. Mr. Draper and I are going to serve as legal advisors to the State of New Mexico and the

Attorney General's Office. That's all for New Mexico, Your Honor.

JUDGE MELLOY: Let me ask you, Mr. Rael, have you designated any member of your team as lead counsel?

MR. RAEL: Your Honor, Mr. Wechsler is going to serve as lead counsel.

JUDGE MELLOY: All right. Okay. Very
good. Well, $I$ want to welcome the new members.
Mr. Robles, Mr. Wechsler, Mr. Draper, I look forward to your participation.

State of Colorado, who do we have?
MR. WALLACE: Yes, Your Honor. This is Chad Wallace for the State of Colorado and also with me is Preston Hartman also from the Attorney General's Office.

JUDGE MELLOY: Okay. And then let me go back just a second. Some of the names that have been mentioned including Mr. Hartman and some of the ones $I$ know both for New Mexico and Texas I believe are not currently on the service list. If you want them to be served, you actually should update the service lists.

MR. RAEL: Your Honor, this is Marcus
Rael. We sent an updated service list to Your

Honor yesterday.
JUDGE MELLOY: All right. Very good.
Thank you. For the United States who do we have?
MR. DUBOIS: Good morning, Your Honor.
This is James Dubois for the United States and also on the line are Lee Leininger, Judith Coleman and Shelly Randel from the Solicitor's Office.

JUDGE MELLOY: Now, did I understand,
Mr. Dubois, that -- did $I$ read in something that was filed that Mr. McFarlane retired?

MR. DUBOIS: Yes, Your Honor. He had the temerity to retire.

JUDGE MELLOY: Well, I was surprised to get that announcement and sorry that he's leaving the case. I know he was one of the more active participants and left you holding the bag, I guess, huh? In any event --

MR. DUBOIS: It's all right, Your Honor.
I started with the bag, handed it off and have taken it back now, so it's all good. Just to be -Just to advise you, it's Dubois.

JUDGE MELLOY: Dubois. I'm sorry.
MR. DUBOIS: Oh, no. Don't be.
JUDGE MELLOY: All right. Then for
Albuquerque Bernalillo County Water Utility

Authority?
MR. BROCKMANN: Yes, Your Honor. This is Jim Brockmann for the Albuquerque Bernalillo County Water Utility Authority.

JUDGE MELLOY: City of El Paso, anyone on board or on the call?

MS. MAXWELL: Your Honor, Susan Maxwell for the City of El Paso.

JUDGE MELLOY: All right. City of Las
Cruces?

MR. STEIN: Good morning, Your Honor. This is Jay Stein for the amicus curiae City of Las Cruces, New Mexico.

JUDGE MELLOY: El Paso County Water
Improvement District 1?
MS. O'BRIEN: Yes. Good morning, Your Honor. Maria O'Brien as counsel for El Paso County Water Improvement District No. 1 and counsel for the district Renea Hicks is also on the line and also on the line with the district is Dr. Al Blair, the district engineer.

JUDGE MELLOY: All right. Elephant Butte Irrigation District?

MS. BARNCASTLE: Yes. Good morning, Your Honor. This is Samantha Barncastle for the

Elephant Butte Irrigation District.
JUDGE MELLOY: Thank you. Hudspeth
County Conservation and Reclamation District No. 1?
MR. MILLER: Yes, Your Honor. This is
Drew Miller on behalf of the district.
JUDGE MELLOY: New Mexico Pecan Growers?

MS. DAVIDSON: Good morning, Your Honor.
This is Tessa Davidson on behalf of New Mexico Pecan Growers.

JUDGE MELLOY: Is anyone on for New
Mexico State University?
MR. UTTON: Yes, Your Honor. Good
morning. This is John Utton on behalf of NMSU.
JUDGE MELLOY: State of Kansas, anybody
on for them?
(Silence.)
JUDGE MELLOY: All right. What $I$ thought
I would do is start with $I$ guess a few comments or observations that I've developed in my mind in light of what's happened over the last six weeks sort of globally as well as in response to what you filed in the last couple days. I do appreciate the fact that you have filed those status reports and outlined disagreements as well as the areas of agreement.

Let me just start on a negative note. I guess I didn't fully appreciate until $I$ saw particularly Texas' filing how slow New Mexico was to get out of the gate on depositions. I'm disappointed to see that New Mexico didn't take a single deposition for the first year of discovery. Now, one of the things that $I$ found curious about the whole scenario -- and I'll let the parties respond to this if they think it's appropriate -- is that in a way it almost seems like the depositions are backwards in the sense that it's my understanding that normally you take the depositions of fact witnesses first and then when you have the fact witnesses depositions you then prepare and take your expert or you prepare your expert reports and then take your expert depositions. This just seems to be the opposite. We're doing all the experts first for the most part and then we're going to take the fact witnesses. To me that just seems like doing things backwards. I understand that until the expert reports were disclosed you can't take an expert deposition , but I don't know why more time wasn't spent during that first year nailing down things like how is the project currently being operated. We're now going to be Shannon N. Benter-Moine, CSR-
getting into depositions dealing with project operation and, like $I$ say, I'm finding it a little difficult to understand how an expert opines about something when you haven't even taken the depositions of the people who are operating the project. As I said, that's an observation you can respond to or not if you care to.

My second -- Let me just go through these and I'll give everybody a chance to respond. My second observation is when we were together $I$ think it was March l9th $I$ don't think anyone anticipated that -at least $I$ didn't anticipate that things would develop the way they have. I think on March 19th we had less than 1,000 deaths nationwide in the United States. We're now over 60,000 from the COVID-19 virus. We're just starting to reopen things. I think in light of what's happening and the requirements on social distancing and other things going forward that this is a pretty aggressive schedule and $I$ certainly hope we can meet it and hold to a roughly June 1st trial date of next year. I do think, though, that -- again, I'll let anybody respond -- that the discovery schedule is pretty aggressive in this case given the fact that I've talked to some of the judges in
our building, I've talked to some attorney friends and $I$ have yet to hear of anybody who thinks that it's realistic to have in-person depositions before July and probably August or September before we can actually have depositions in-person. Having said that, I'm also hearing from a lot of lawyers and from the magistrate and so on in our building that there's a lot of discovery been going on through videoconferencing whether it's Zoom or Microsoft Team that is being done and it's being done successfully. It's not easy the first one or two you do, but after you have done one or two it actually works pretty well. In fact, I've heard some attorneys tell me they are preferring it. I think to expect that we would start in-person discovery with the requirements for social distancing to put 30 lawyers into a room with a deponent any time in the next 60 to 90 days $I$ think is totally unrealistic and that's not even considering the problems with travel to get people to the deposition. I read recently that United has canceled 90 percent of their schedule for May and will probably do the same thing for June. I think we have to assume that for at least the next probably 90 days minimum and maybe longer that
we're going to have to go forward with deposition discovery, but it's going to have to be videoconference. Anyway, a comment or observation.

I also realized from a personal perspective that I need to be more involved in the discovery and $I$ need to be more hands-on in supervising it to keep it moving, so we're going to be having much more frequent conferences. In fact, I'm thinking that if we're going to reopen discovery on the 15 th of May, which I guess is two weeks from today -- or probably the $18 t h$ actually because it will probably be the following Monday -- that $I$ may have a conference with counsel two weeks from today just to figure out how things are going with the video setup and maybe we'll even try to do that conference by video and have it as a trial run for how we might do video depositions. I also heard from one attorney that they are using Veritext for their videoconferencing service. As I recall, Veritext is the service that you're using to upload your documents to the cloud. I don't know if any of you have talked to Veritext, but they may be very helpful in setting up the discovery. I have some other comments too, but let me just start with those two and see if there's any reaction to -- I
guess, Mr. Somach, anything you want to say about any of that?

MR. SOMACH: No. Not other than I agree 100 percent with what you've said. I mean, the reason we've provided you the matrix of depositions was that was part of my frustration on the last call and I'm not going to say anything more about it unless you have questions. The thing with the virus, I agree 100 percent with you that unless we take video depositions there's no practical schedule. I would feel -- I think I said this before to you, but I've got -- including myself -several attorneys and witnesses that are over 70 years old. Airplanes, hotels, restaurants, it just simply is not manageable. We have talked to Veritext about depositions. We're comfortable with what they provide. There's another outfit out there called Planet Depo. They have really made provisions right down to having private break-out rooms during the depositions so that it's virtually as if you're there. Obviously we've indicated this in the status conference statement that we filed. We think it's the only way to proceed. We did demo one where we actually practiced a deposition and it worked very well. My observation was the same as
yours; that it may take one or two to really get it going. Once we get it going $I$ think we'll be able to do more depositions in a shorter period of time because you eliminate all the travel and all the related logistics associated with that. There's nothing that you have said and -- We encourage your involvement in the discovery process. Ms. Barfield from my office has taken the lead in terms of all the discussions with the other parties on scheduling depositions. We feel like we're in a pretty good position to begin right as soon as we can taking these depositions. Again, other than in a sense agreeing with what you said, that's all I have to say.

JUDGE MELLOY: Let me ask you this one question, Mr. Somach. I'll ask you, but I guess anybody can answer it. In the depositions that have been taken so far how many people aside from the deponent and the deponent's attorney and court reporter do you have in the room?

MR. SOMACH: Well, you know, one of the things I looked at over the last couple of days after I got New Mexico's letter was what the rules will be even when we're allowed to start moving around. Even in New Mexico I think the rule is
going to be five people. Well, if you just count the one attorney for each of the parties plus a court reporter, you've got yourself your five people. That's without witnesses. That's without any of the amicus present. How many people have been in the room is varied depending upon who is being deposed. Certainly on average I would say you have about 10 people and sometimes you have more than that. We've had to actually move rooms because the rooms that Veritext had scheduled are too small. We have had to get much larger rooms in order to accommodate everybody that has been in the room. I'm not sure I have a better count for you than that. That's generally what $I$ believe would occur.

JUDGE MELLOY: Well, and I also -- Just to follow up on the one point that Mr. Somach made, I think we may find that at the end of the day that by doing the bulk of the depositions by video that it can be a more efficient process. The first couple may be more difficult, but I think when you eliminate all the travel time getting to the depositions and then -- This is just a supposition or speculation, but $I$ have a feeling that at the end of the day the video will be a little more
efficient. I may be wrong, but certainly you save a lot of time on travel if nothing else and that's time that could be spent deposing a witness as opposed to time spent on an airplane and it certainly will be a lot cheaper in terms of travel time, travel expenses. There may be some additional expense with the video portion of it, but I'm sure that's more than offset by the savings with travel expense.

What is New Mexico's feeling about this? I know this isn't consistent with what you were suggesting, but what's your response?

MR. WECHSLER: Yes, Your Honor. This is Jeff Wechsler and it's a pleasure to be before you. I'll respond first to your first observation. We recognize and understand your frustration. The point is received. We can't change the past, but we can fix it going forward. New Mexico has been working diligently. We've devoted significant resources to the case. We understand the importance of it. We're prepared to take this case to trial in June of 2021.

Moving to your second observation, we agree it's an aggressive schedule that will require cooperation and working amongst the parties, but
we're committed to do what's necessary again to get the trial on the schedule that you have asked us to get there.

As to remote depositions, you're right. It is our position that we prefer in-person depositions. I'm sure that's the feeling of other counsel as well. There are a lot of challenges and obstacles to doing remote depositions. I have done them myself. They are difficult in terms of communication with the witness both if you're defending the deposition and also if you're taking it and $I$ could go through a litany of challenges that it presents. That being said, we are realistic. We all know the circumstances in which we're living. While it is our preference to do in-person depositions, I'm happy to talk about some of the precautions that we think are possible to make those possible. If it is your direction that we should be taking remote depositions, then we will make that work.

As to your final observation that you're intending to get more involved in discovery, we also would welcome your participation.

JUDGE MELLOY: Well, in terms of the most immediate depositions that would hopefully be Shannon N. Benter-Moine, CSR
scheduled before the end of May, I note that -I'll turn to Ms. Barncastle. I recall from your discussions at the last hearing that you are going to be going out on pregnancy or maternity leave either the 1st of June or shortly after the 1st of June and that any witnesses that you're representing you would like to have deposed before your maternity leave obviously or after you come back. I would think that maybe they should go to the head of the line because of your personal situation. I don't know if you have any response to that, but --

MS. BARNCASTLE: Actually, Your Honor, yes. This is Samantha Barncastle for the Elephant Butte Irrigation District. I have to say I'm a little business dismayed at New Mexico's letter from a couple of days ago indicating that they all of a sudden need two of my witnesses before they can disclose their surrebuttal reports. I went through with you last time the fact that $I$ had talked to New Mexico numerous times about getting to at least Dr. King. There was never even a mention of Dr. Falk. Going all the way back to August of 2018 when the Rule 26 disclosures were provided, these witnesses were known to have
information. They were disclosed -- at least Dr. King was disclosed very early on in May of 2019 as an expert. It should not have been a surprise to New Mexico. Yet, they did nothing to try to schedule these and knowing all the way as far back as December that $I$ was pregnant and would be going out and knowing that personally I am having issues with this pregnancy and could potentially be taken out earlier than expected they still did nothing, so I'm quite upset at the situation, Your Honor, and at this point I'm in a tough situation because I am anticipating a C-section in early June. I may not make it to that point. I am being told that -I've already been put on bedrest as of today. I was told a few days ago that it would be May 15 th and now it's been moved up two weeks. My doctors are doing everything they can to keep this baby inside of me for the longest period possible for the safety of the baby, but $I$ also am unable to travel due to the Coronavirus issue. My husband and I if we have a chance of seeing our child born together have to make sure that neither one of us gets infected. Obviously the hospital has to let me in, but they don't have to let him in. In-person depositions are not really a possibility.

Just because the state is going to reopen certain things doesn't mean that even in July it will be safe for my newborn for me to be attending in-person depositions. I would suggest to Your Honor that we have two potential options. One is to hope that $I$ hang in there through the end of May and get these scheduled immediately if New Mexico does need them for their surrebuttal reports.

While that presents its own set of issues -- for example, Dr. King will be in the middle of starting to run water because they open on May 18th pursuant to board direction provided March 5th -- not to mention the fact that $I$ may have to cancel, the only other option $I$ can see, Your Honor, is a limited extension on surrebuttal reports for New Mexico to sometime after my maternity leave to give them an opportunity to take these depositions once I return and still provide rebuttal reports once I return, but, Your Honor, $I$ would prefer to push on this. I would prefer to push forward and hope that everything works out and hope that $I$ can attend these depositions from bed and adequately defend them and New Mexico should not get some sort of a windfall unfairly long prejudicial extension just because I happened to be pregnant and they did
nothing about it. I apologize for my somewhat emotional comments, but this is quite frustrating for me at this point.

JUDGE MELLOY: All right. Thank you. Anything from the United States?

MR. DUBOIS: Your Honor, I don't disagree with your assessment of things. Along with Mr. Somach I think you have hit some of the nails straight on the head.

As far as Dr. King, I would say that you're also correct that that pretty much has to be pushed to the front of the line if New Mexico thinks that they really need that deposition before filing their surrebuttal reports. Remember, these are surrebuttal reports. That is something that should not be pushing back the date for their disclosure of those reports so then we can get on with the rest of the depositions. We actually right now are having sort of -- One of our discovery experts within our division is in about 2 minutes having a seminar on video depositions. This is a very timely topic and we are prepared to go forward with video depositions as $I$ said in my report. At the minimum you have to do that this month and $I$ suspect you're correct that it's more like 60 or 90 Shannon N. Benter-Moine, CSR
days, but we can't put this case on hold waiting for in-person depositions. I think that the schedule we've proposed is makable, particularly if we do the video depositions.

JUDGE MELLOY: Anybody else want to be heard on this issue?

MR. WALLACE: Yes, Your Honor. This is Chad Wallace for the State of Colorado. I just want to make a few points and let you know that I appreciate the position that everybody else is in and I'm not sure that there are any good answers to present. In that line, the Colorado Attorney General is looking at rules and methods at least within the state for conducting remote depositions. It's not a unique circumstance to this case alone. I wanted to make three points of observation that might help the rest of the parties in putting together remote depositions. First, making sure that we have adequate video presentation. I've attended some of the depositions in this case remotely and in some instances the video quality was distinctly lacking. I think we can take care of that if we just keep our eye on it. The second point is to make sure that we have -- all parties have access to remote real-time transcript
abilities. Not all the reporters have that capability, but $I$ think it's essential for
everyone. The third point is to make sure that we have the ability to have real-time exhibit-sharing among all the participating parties. That way everyone can see what's being talked about. To date that has been an issue. I'm sure we can overcome that challenge, but $I$ just wanted to bring those three points to everyone's attention.

JUDGE MELLOY: Well, I'm sure there will be mechanical issues that have to be addressed, but from what I've been told it works pretty well and in some cases the integration of the exhibits into the deposition is actually smoother on a video than it is sometimes in-person. It's going to require some technical skill and it's also going to require that everybody has sufficient bandwidth so that the video quality is adequate. I know that that's been a challenge in a few cases, but $I$ think people are recognizing that and that they are upgrading their systems. There are going to be challenges, but I don't think there's any other alternative at this point short of just stopping everything and putting the case on hold for 60 days or three months or whatever period of time we're talking about.

Unless there's anything else, I want to just talk about a couple other tentative issues. New Mexico suggested that all the parties exchange their witness lists by July 15th. I think that that is somewhat unrealistic for two reasons. One is that $I$ seriously doubt that anybody will be able to accurately determine who their witnesses are going to be that early in the proceedings. The other problem $I$ think that's going to result if $I$ went ahead with that is that the inclination will be to list everybody you can think of who you might call so that you wouldn't be caught with someone arguing later on that you didn't include that name on the list on July 15 th and now you can't call them as a witness. I'm afraid the list would be wildly overinclusive which would defeat the whole purpose of $I$ think what New Mexico is getting at. Having said that, however, that's not to say we can't start talking about witnesses fairly early on. As people identify witnesses that they know are going to be called, there's no reason why they can't be identified and that this can be somewhat of an evolving process that will result in the commission of a final witness list as we get closer to the actual trial date. I don't think it's a
situation -- and $I$ want to say this with a lot of these issues -- where July 15 th is a deadine or September 1st is a deadline and then nothing changes before or after those dates. I think we can start to talk about witnesses June 1st for that matter, but with the understanding that it's an evolutionary process as people start to look at what the issues are, decide the issues, decide who is going to testify about each issue. I'm not going to order witness disclosure on July l5th, but I do want to start talking about witness lists early on so that we can be ready to go to trial when we do have a trial date.

Anybody want to respond to that or anything to add to that?

MR. WECHSLER: Your Honor, this is Jeff Wechsler for New Mexico. The purpose of that provision was simply to be prepared for trial so that we understood the witnesses from each of the parties, so the other parties knew our witnesses that we had deposed and properly prepared so that we could put on the best possible presentation for you at trial. The process that you're describing, an evolving process, would accomplish exactly that purpose and we would welcome that.

JUDGE MELLOY: Okay. All right. A couple other comments. New Mexico has suggested a site visit. I just want to think about that some more. I had thought about that myself before New Mexico had even suggested it. There may be a value to it. Whether it should be on the ground or a flyover and the timing are all things $I$ want to think about. My current inclination is not to do it this August if for no other reason than, as I previously indicated and $I$ think the parties agree, this is a pretty aggressive discovery schedule and I don't want to take out time that might be devoted to depositions to do a site visit. I think that's something that we can do at a later date if it's something that $I$ ultimately decide would be useful. I may even take up Texas' suggestion even to wait until after the trial starts or at least until the issues are more narrowed. I'm deferring on that I guess is what I'd say.

A couple other comments. The issue of bifurcation, I'll let people talk about that if they would like. I would say that in looking through the orders that we issued within the past several weeks as well as just sort of my general feelings about the case that the further I get into
it the more $I$ 'm inclined to think that we should bifurcate the liability and damages from remedy. I don't want to throw this back at you, Mr. Somach, but actually there was something that you said at the hearing a year or so ago that really resonated with me on that issue and that is -- and I'm paraphrasing -- you had said Texas didn't sue the Lower Rio Grande Valley, but they sued the State of New Mexico and that one of the remedies may involve at least in part the people who are above the Elephant Butte Dam or the river above the dam. There's just so many permutations to a remedy in this case that $I$ would think at the end of the day what's going to happen is if it's determined that Texas can prove its case and New Mexico has some liability that the remedy will be so dependent upon what that liability is, small or large. It's going to depend upon -- and then $I$ think it will be up to New Mexico to at least initially come forward with a solution. It may be that the solution won't be satisfactory and I'll have to recommend something to the Supreme Court, but $I$ just think that at this point there are so many permutations to a remedy when we don't even know what we have to remediate that that really needs to be a second phase trial.

You know, I'm not making any decisions or casting stones at this point, but that's sort of my strong inclination going forward.

MR. SOMACH: Let me just comment on that. The opposition to bifurcation really focused more on what you have indicated would be a first part, which would be liability and damages. What $I$ was concerned about when we put that together was that there would be some bifurcation internal to that or some phase. What I looked at were the witnesses that would be involved and a recognition that you didn't gain very much by doing that in the context of, for example, liability and damages. After all, we only have one damage expert and it flows right from the case in chief. Remedies are different. The other question that this raises is you indicated a desire not necessarily to sit and have a trial for eight to ten weeks all at one time and that you wanted to take breaks and so I thought also as a natural matter there would be some -- for example, as we suggested, you would try a case for a couple of weeks -- I'm just using that. Whether or not that's the right time frame or not, $I$ don't know -- and then take a break so that we already would have some gaps or some natural breaks in the
trial process anyway. That perhaps is -- In terms of separating a remedy from damage and liability, that seems an appropriate way to proceed if that's what you decide to do.

JUDGE MELLOY: And let me say about the trial -- again, we'll be discussing this a lot more in the next year, but my current inclination is to probably do it two weeks on, two weeks off. When I talked about phasing -- and I'm not sure if this will even work or if it's the way to do it -- but I kind of look at it as that there are certain issues that are somewhat discrete and which we may want to try separately or in different segments. In other words, one of the issues that $I$ understand that's going to have to be resolved is what apportionment, if any, does New Mexico even have? United States and Texas, someone indicated that that's an unsettled question. Is that a discrete issue where Texas would put on its evidence and Mexico put on its evidence and the United States and the amici and then we try that for two weeks? How the project is being currently operated, which to some extent implicates the operating agreement, but not the validity of the operating agreement, would we talk about that for a couple weeks? I don't know.

Or perhaps does Texas put on its whole case from liability to damages in one continuous stream like you would do if you're in front of a jury? Those are all issues I don't know that we have to decide today, but those are ones that are on the table at least for discussion as we go forward.

MR. SOMACH: Actually, that's helpful to hear that because $I$ think it is something that's certainly internal to Texas we should think about and talk about to be able to respond intelligently. My assumption had been that we would put on our case first, but that doesn't mean that we should not think about it since we are going to have two-week blocks or whatever you decide. I have a question about that. In terms of our being able to think through and being able to help you in terms of -- When you try are you trying cases five days a week? Do you have a dark day? So that we can plan timing how do you -- It's not too early to at least think about these things. I don't know what your preference is in terms of -- Do you start at 9:00 and go to 5:00? Go to 3:00? Those would be helpful at some point in time knowing so that we can help you in terms of what our views on trial scheduling is.

JUDGE MELLOY: Well, it's going to depend to some extent upon -- If I do it the way I'm currently thinking about which is maybe two weeks on and two weeks off or a week off so we have some break and also time for the parties to prep the witnesses, $I$ would probably do it for five days. If we were to do it in more of a fashion where we just keep going week after week, then $I$ might just cut it back to four days. My current inclination is to try to get 10 days in. I just think once everybody is there let's get as much in as we can. We'd probably do it two weeks on, two weeks off and five days a week. The other thing $I$ will be discussing with counsel as we go forward -- and again, not making a final decision today -- is that in reading and in looking at how these cases have been tried in the past -- and $I$ have tried cases like this -- $I$ may be directing that a fair amount of the direct evidence come in through the reports and much, if not all, of the direct testimony will be written and that the live testimony will be pretty much limited to the cross-examination. I'm pretty sure that's the way they did it in Georgia vs. Florida and I know there have been other cases like that. Again, it may not be every witness we
do it that way. Maybe some. I think that's certainly one way to make the trial run more efficiently is if the direct evidence comes in through the expert reports. I'm just throwing that out.

Anything from New Mexico about all of this? I've kind of rambled on for a while here.

MR. WECHSLER: Yes, Your Honor. New Mexico, as we indicated in our letter to you, supports bifurcation. I think that would apply to either state. We'll point out that we are quite confident in our technical case and so if New Mexico is successful, that would also apply to remedies that Texas would have. I'll point out that bifurcation has been done as you have indicated in other cases, other cases that I've been involved in and Mr. Draper has been involved in including Kansas vs. Colorado, Montana vs. Wyoming and very much agree that it is an effective way to separate out those issues. And as an example, when you look at the expert testimony that's put on, there's been assumption from the damages experts as to the modeling and what the correct modeling is. But if you are dealing with liability in the first instance, you know at the
end of that how much water each state was entitled to. Now the damages experts no longer have to rely on assumptions. As you point out, even more near and dear $I$ think to this case is how that remedy would be made up and there are a number of different ways which takes complex analysis and evaluation taking into consideration the various regulatory schemes within those states. Again, we support that.

With respect to phasing, we also support phasing. We think it's a good idea for the parties with your direction to be working out discrete issues. For example, the historians. Each state has a competing historian and we think there would be a great benefit to hearing the testimony together so that you can compare and contrast the testimony, understand what separates them and what's different. Same thing is true for the other technical areas like the modeling. As for pretrial testimony, again, $I$ can offer examples in two recent cases in which $I$ was involved in. In the Montana vs. Wyoming case there was no pretrial testimony. It was live. In the Kansas vs. Nebraska case it was pre-filed at the direction of the judge. The other two most recent cases, as you Shannon N. Benter-Moine, CSR-
pointed out, the Florida vs. Georgia case did pre-file testimony. The Mississippi vs. Tennessee case, which is ongoing, did not do pre-filed testimony. I think there's benefits to both. New Mexico has a slight preference for doing live testimony, but if you prefer to have pre-filed testimony because you think it would be helpful to be able to review, think about, evaluate the testimony ahead of time so that you're prepared for the questioning, we're happy to proceed in that manner and we can work out and discuss some of the details later on. For example, in the past when we have done that, the witnesses have been allowed to put on at least a summary within an allotted amount of time of what their testimony is which gives you the benefit of being able to be introduced to that expert, what their expertise is and then get a general summary. Those are my thoughts on those topics.

JUDGE MELLOY: And I agree on what you said about the pre-filed. If I go that route, certainly the proponent would be allowed some time to introduce the witness and give some summary. Hopefully not a lengthy one, but you wouldn't have to just say "call witness X" and then tender for
cross-examination. There would be some opportunity to introduce the witness and get a little bit of summary. Anything from Colorado about this?

MR. WALLACE: Yes, Your Honor. Colorado has in the past and continues to support bifurcation. We think it will lead to judicial efficiency. Phasing of witnesses also makes sense. Whatever Your Honor's pleasure is on conducting the trial that way.

JUDGE MELLOY: United States?
MR. DUBOIS: Your Honor, I think that your suggestions on particularly carving the remedy into a separate phase, I think that's consistent with what we suggested in our status report, so we have no objection to that. As far as written versus direct testimony or live testimony, we can work that either way, so it's at the Court's pleasure.

JUDGE MELLOY: Okay. Do any of the amici want to be heard on this?

MS. O'BRIEN: Yes. Maria O'Brien for EP
No. 1. We had sent a letter to you I think yesterday outlining a couple items, much of which we've discussed today, but one of them being a bifurcation issue which $I$ think that we presented a Shannon N. Benter-Moine, CSR
bit of a slightly different view perhaps, a little bit more nuance than has been played out here, but I would summarize it just as this. I believe our view is as much legal as it is factual in terms of trying to get our arms around the legal principles controlling in this case as well as the underlying facts that will move us through trial. We believe what we've outlined in our letter, which is coupling as a Phase I in a potentially bifurcated case the measure of any apportionment and associated delivery obligations under the Compact or the correlative respective allocations from the Rio Grande Project that that should be coupled with a prospective remedy and that is based $I$ think on our view which $I$ think has been brought out so far in the case and would continue to be that really the limited extent of any entitlement to water below Elephant Butte -- whether you're calling it an apportionment or an allocation from the project -- is from and through the project and therefore the controlling principles that we'll need to be looking to are reclamation law, project operations as Your Honor has pointed out in recent orders and just now will be critical to determining and providing the parameters for the entitlement
and so we don't think that should be de-linked from a prospective remedy. We think how the project is operated and thereby the allocations and entitlements from the project and under the Compact are linked together as a legal and a factual matter for purposes of determining what the states and the district are entitled to. We do think that retrospective damages should be a separate phase of a bifurcated case, but we think that it is very important to look at how we're defining remedy and that, again, given the legal and factual issues that are central in this case that we don't think it would be appropriate to de-link in a bifurcated case the apportionment and allocation of the project from a prospective remedy.

MR. DUBOIS: This is Jim Dubois for the United States. I might also note that with regard to the whole notion of trying to figure out what the discrete segments would be that that may be influenced also by dispositive motions which may limit some of those issues, so I'm not sure whether we're going to really be able to zero in on some of that stuff until after dispositive motions are resolved.
leads into the comment $I$ was about to make, which is that there's been comments made both by the first Special Master and by the parties from time to time that the Compact is unambiguous, that all we need to do is look at the Compact and we can figure all this out, but at the same time nobody can agree on the most elementary question that any Compact is supposed to address which is which is each state's apportionment, if any? We can't even agree if New Mexico has an apportionment. Now, if the Compact is as unambiguous as people say it is, we should be able to resolve that by summary judgment. Maybe we won't, but $I$ find that to be a very curious aspect in this case. The Compact was supposedly unambiguous, but nobody can even decide if New Mexico's got an apportionment and what that apportionment is. I just throw that out as an observation that maybe we can resolve these issues by summary judgment or -- and this will lead to another point $I$ make in a second -- but by settlement. Before $I$ get to that, anybody else from the amici or the parties want to be heard on these issues?

MR. UTTON: Your Honor, this is John Utton representing New Mexico State University. I Shannon N. Benter-Moine, CSR
just wanted to briefly touch on the bifurcation issue. I think in addition to the efficiency that it would promote, I think another benefit to that is it would provide an opportunity for settlement if it were broken into two stages like that with some intervening time where some of the more difficult issues perhaps have been decided that would guide the parties in trying to find a remedy ourselves. I think that might be in looking at what issues are in the first -- if bifurcated -- in the first proceeding or part of it, that should be a consideration. What are the difficult issues that at this point have prevented settlement, which has really ground to a halt, that if the Court ruled on those would help the parties tackle some of these very difficult issues on their own. I think the Court was correct in identifying that implementing whatever ruling the Court makes because of all the water usage up and down the system including in Texas is going to be a challenge and probably cannot be done simply by a Court Order and would require the party involvement to come up with a management approach to do that and $I$ think that would lend itself well to settlement if there was that intervening time to
try to do that. Just $I$ think from the amici perspective that would be an important step. Thank you, Your Honor.

MR. SOMACH: Your Honor, this is Stuart Somach. I just wanted to make two quick points about what's been said. Number one, we do think summary judgment motions when we get to dispositive motions are important and we are considering some of those that would incorporate some of what you articulated. That's one of the reasons why in the schedule we're concerned that it not be so compressed at the end so that you don't have a chance to rule on those things with the opportunity to limit the issues that are actually going to trial. On the written direct testimony $I$ want to convey a concern that we have. While some testimony is more amenable to that approach, the modeling and other testimony will need, I believe, beyond just an expert report which sometimes are very difficult to understand in terms of right down to equations and similar technical issues or expert issues that are embedded in there, that there will be perhaps a little bit more needed in terms of direct testimony to explain those expert views than just a quick summary. My concern and my experience
is if the first time you really dig into those issues is on cross-examination, you get a different view than if those particular witnesses are allowed to at least explain what they did, why they did it and why their conclusions are where they are. Certainly if we have pre-filed reports, that streamlines that, but $I$ just want to just simply express a view that $I$ don't think you can with respect to some of those issues eliminate that. JUDGE MELLOY: I understand and I think that's an issue that we'll have to, again, develop as we go along and $I$ understand that lawyers and judges are probably better at reading historian reports than they are hydrology reports. It may depend upon the nature of the witness as to how much direct testimony and explanation is required, but $I$ think we'll have to develop that as we go forward.

I think that covers most of the issues I wanted to talk about except for $I$ guess the one issue that Ms. O'Brien brought up in her letter and was eluded to by New Mexico just a minute ago.

Is there a thought that at some point in these proceedings the parties want to enter into some type of formal mediation with or without the
benefit of a mediator? What are your thoughts about that? Mr. Somach?

MR. SOMACH: There have been over a period of years here discussions. The Texas view is that we are always willing to sit down and try to resolve the case. Our experience, however, is that just having the parties meet is not a fruitful exercise. We've done that. It hasn't resulted in a satisfactory experience and in some respects it's created some counter-productive problems I think. If we were to move forward, I think we would like to have a mediator. We think that that would be essential to any kind of potential success in those types of discussions. Certainly the Texas Rio Grande Commissioner has told me in direct response to that question that, of course, Texas would participate in any of those discussions, but, again, subject to we do believe that it's going to require a third-party to be involved if we're not going to have a counter-productive experience. JUDGE MELLOY: New Mexico have any thoughts about that? Mr. Wechsler? MR. WECHSLER: We do, Your Honor. As Mr. Somach indicated, there have been discussions. My understanding is that there was
some progress made on those. As Mr. Somach indicates, obviously we haven't settled. We're happy to continue those. We're open to settlement discussions. These are complicated cases with complicated issues affecting a great number of people. If there's a possible resolution between the states, that's probably the best outcome. In fact, the Court has on multiple occasions encouraged the states to settle these interstate disputes. The possibility of a mediator New Mexico is open to. That has been successful in some other interstate water disputes. If that's Texas' preference we're happy to participate in that and in the meantime we'll be preparing for trial in June of next year.

JUDGE MELLOY: Okay. Well, I think -Before I let the other parties speak, I think at this point if there's any reasonable likelihood of success that it would probably be a good idea to have a mediator and I'd like the parties to be thinking as well as $I$ will be about who that person might be. I have a couple thoughts, but I want to give it some more consideration. I don't know if we need somebody who is really good at mediation or somebody who is really good who knows a lot about
water law. We can talk about that a little bit more. There's a former magistrate judge up in Minnesota who has done a wonderful job over the years and he was able to settle the NFL case. I figure if you can bring the NFL players and management together and settle that that you can settle just about anything, but he wouldn't know anything about water law. Let's give that some thought and we'll talk about it some more, but I'm strongly inclined to think that a mediator would be useful in this case. Mr. Dubois, do you have anything you want to say about that?

MR. DUBOIS: I think, Your Honor, if there are going to be productive discussions at this point, $I$ agree with Texas that a mediator would be essential. While there was some progress in settlement discussions, my impression is that a skilled mediator is required at this point. The mediators that they had in Kansas vs. Nebraska had worked with the Sri Lankan government and the Tamil Tigers and between the Arabs and the Palestinians and so they were able to manage the two states, but it was a close go, so it's going to have to be somebody with a pretty high degree of mediation skill I think.

JUDGE MELLOY: Well, and $I$ know in
Georgia v. Florida -- maybe Florida v. Georgia -- I can't remember which -- that they actually took a time out and spent several months with a mediator and maybe even on more than one occasion and were not successful. It's not easy, but -- Anyway, Colorado, do you have any thoughts on this?

MR. WALLACE: Yes, Your Honor. Colorado would support mediation and the use of a mediator. We think that would be helpful. Like with many other compact cases, maybe an opportunity to get a better and longer-lasting remedy may lie through settlement talks than through litigation.

JUDGE MELLOY: Any of the amici want to be heard on this issue?

MS. O'BRIEN: Your Honor, I appreciate your taking up this issue. As you noted, we raised it in our letter. We certainly support efforts at mediation. We think a mediator may prove very useful. The issues are sufficiently complex and certainly what's at stake for EP No. 1 is so vital that we do believe that working towards a settlement as opposed to a litigated resolution is the way to go. As we said many times, we believed we had solved this in the context of the 2008
operating agreement and remain convinced that that is an appropriate remedy here. That said, one procedural note, while we are to remain at this point an amicus in the case as opposed to a party given that we are the recipients of Texas' Compact water under the Rio Grande Compact, we need to be involved directly and fully in any efforts at settlement. While we obviously fully recognize that it is beneficial and often necessary to have different groups of parties or amici meeting in groups to move specific issues forward, we believe we are an integral part in any resolution of the case and so I would be remiss if I didn't explicitly say that. Hopefully that's obvious as we move forward or if we move forward with settlement discussions. Thank you.

JUDGE MELLOY: Well, I think that probably can go without saying because I'm assuming any resolution through mediation or settlement is going to implicate the operating agreement. As you say, that was your attempt at settling the dispute and so if it's something that is a different resolution, it will obviously require the parties to the operating agreement $I$ assume to agree to amend or abdicate it or do something to it if there Shannon N. Benter-Moine, CSR-
is a settlement. Anybody else have anything they want to say about that?

MS. BARNCASTLE: Your, Honor --
MS. DAVIDSON: Yes --
JUDGE MELLOY: Sorry. Ms. Barncastle, you go first.

MS. BARNCASTLE: Thank you, Your Honor. This is Samantha Barncastle for EBID and $I$ bet that what I'm going to say is exactly what Ms. Davidson has in mind, but anything related to settlement is extremely important to the farmers in the Elephant Butte Irrigation District and Lower Rio Grande area because they are the ones that have the direct target on their backs. They use both service water and groundwater and they need both resources to stay alive. Anything that we discuss through settlement or through litigation in terms of a remedy is necessarily a target on their back and it's incredibly important that we get it right going forward and, as Colorado stated, that we find a better, longer-lasting remedy than is possible through litigation. JUDGE MELLOY: Anyone else want to be heard?

Stein, counsel to the City of Las Cruces. Your Honor, there are municipal interests that are involved in this as well. The City of Las Cruces is New Mexico's second largest city and it will be directly impacted by the outcome of this litigation and of course has to be present in any settlement negotiations that will directly affect its ability to make municipal water supply to its customers. Thank you.

MS. DAVIDSON: This is Tessa Davidson with New Mexico Pecan Growers. If I could build on Ms. Barncastle's comments. I do agree with her comments. I actually wanted to chime in because there has been some reference to past settlement discussions. If you recall in our amicus brief in support of New Mexico's motions, we were -- and I think informed you that there are some ongoing efforts within New Mexico to resolve some of our internal issues. We were actually involved in some of the discussions that were going on. We felt that there was some progress, but I do think that from our perspective progress was very difficult because of the aggressive trial schedule. From our perspective we felt certain parties didn't feel they could litigate and talk at the same time. I'm
only raising this issue because if it is your thought of getting a mediator involved, $I$ would just caution given the aggressive schedule that it's difficult for the parties to meet those aggressive deadlines and also make progress with settlement discussions. Thank you. JUDGE MELLOY: I appreciate that. Thank you.

MR. BROCKMANN: Your Honor, this is Jim Brockmann. Similar to the other New Mexico amici, I guess given your recognition earlier that remedies potentially could involve the entire state of New Mexico, which obviously implicates the middle Rio Grande, any settlement discussions needs to also involve the amici Water Authority. We are extremely concerned about how the Compact is going to be administered in the future. We know how it's been done in the past, but given the views of the case that Texas and the United States have put forth it causes real concerns for the Water Authority about potential remedies or their views of how the Compact should be administered going forward. It's absolutely critical that we also would be involved with those talks. I also want to echo what Ms. Davidson just said. One of your
opening comments was that it was an extremely aggressive schedule and $I$ think if you do have involvement on a twice monthly basis it will allow the parties to determine whether or not the schedule is too aggressive to get all of the work done and I think you'll also likely get a better feel for the amount of work that's being put in. If there is going to be settlement discussions, just our observation is one reason that it hasn't been successful in the past is that the experts that are needed and the attorney time is too divided between trying to litigate the case and meet deadlines and to have serious settlement discussions and look for compromises and remedies. If that's something that's going to be given a real 100 percent effort, it might require a pause in the schedule to see if the parties can concentrate their efforts on that and make it successful. Thank you.

JUDGE MELLOY: Well, let me just make this comment about what you just said. I think that is also one of the benefits of a mediator in the sense that $I$ don't want to be directly involved in the settlement discussions and $I$ don't want to be involved in parties' differing views as to the
likelihood of success in mediation and the progress that is or is not being made towards a settlement. If there is to be a pause, it will probably be because there is a mediator who comes to the Court and says, "I think a 60 day timeout where we do nothing but talk about settlement might produce a result", or diversely comes and says, "We're just not getting anywhere. You might as well go ahead and try the case." Having sort of a neutral person who can make those kind of comments and assessments I think would be very beneficial to myself as well as hopefully to the parties. I think we've kind of exhausted that topic. Is there anything else anybody wants to talk about before we sort of talk about what we're going to do over the next couple weeks?

MS. O'BRIEN: If I may just move back very briefly to the bifurcation issue. As that discussion concluded it currently is clear that there is different views of what bifurcation may or should look like. I'm just wondering if it would not be helpful to consider some early briefing on that issue given that depending on the view that prevails it may or may not shape discovery somewhat as well as make trial motion briefing a bit more
efficient. I just raise that as something to consider, Your Honor.

JUDGE MELLOY: All right. Well, let's plan to talk about that a little bit more at the next hearing. What $I$ would like to do is I'm going to sort of put the onus on Mr. Somach's firm to come up with a methodology to do video depositions and report back to me as to what you think is a workable way to do it and then schedule a hearing for two weeks from today. We'll use the same time, but we'll actually try out the video and hopefully do it by video teleconference, see how it works and we can at least see each other. In the meantime, I would suggest to New Mexico that you start talking to Ms. Barncastle very promptly about getting her people scheduled. If you can't get her depositions before she has to go out for maternity leave, it's highly unlikely I'm going to let you hold off on your surrebuttal report until after she gets back and you can take them in August or September. You better get those scheduled and get those at the top of the list.

MR. WECHSLER: I understand, Your Honor. JUDGE MELLOY: Okay. Anything else we want to talk about today?

MR. SOMACH: We've done a lot of work on this. We will contact the other parties and then we'll report back, see if we can get agreement. If not, we'll articulate where the differences are and we'll also be in a position to be able to use some methodology like this for the next hearing so that you can see how it works.

JUDGE MELLOY: Okay. Great. Let's plan on two weeks from today at 11:00. All right?

MR. WALLACE: Your Honor, this is Chad
Wallace. Will you still be holding the regularly scheduled status reports even today?

JUDGE MELLOY: No. That's not necessary. Anything else? All right. Then I'll see everybody in two weeks hopefully. Thank you, everyone.
(The conference concluded at 12:20 p.m.)

## CERTIFICATE

I, Shannon N. Benter-Moine, Certified Shorthand Reporter of the State of Iowa, do hereby certify that, on the 1st day of May, 2020, at Cedar Rapids, Iowa, that $I$ reported in shorthand the above teleconference, reduced the same to printing under my direction and supervision, and that the foregoing transcript is a true record of all proceedings.

I further certify that $I$ am not related to or employed by any of the parties to this teleconference, and further that $I$ am not a relative or employee of any attorney or counsel employed by the parties hereto or financially interested in the action.

IN WITNESS WHEREOF, I have set my hand and seal this $15 t h$ day of June, 2020.
/s/ Shannon Benter-Moine
Certified shorthand Reporter


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